## Planning Commission Technical Advisory Committee & Planning Commission

The Cliff Morton Development and Business Services Center 1901 S. Alamo Training Rooms "A & B"

≽ February 4, 2008 
≼

11:30 A.M.

### **PRELIMINARY ITEMS**

- 1. 11:30 A.M. Call to Order
- 2. Roll Call

#### OTHER ITEMS

- 3. Questions and Discussion
- **4.** Briefing and consideration concerning amendments to the Unified Development Code (UDC): Article II. "Use Patterns," to add Section 35-209 related to "Form Based Development", and amending the Table of Contents, UDCII:1; and Article III. "Zoning," to add Section 35-357 pertaining to "Form Based Zoning District," and amending the Table of Contents, UDC III:2. (Department of Planning and Community Development)
- **5.** Consideration of the minutes for the January 16, 2008 Planning Commission Technical Advisory Committee meetings.
- **6.** Executive Session: consultation on attorney-client matters (real estate, litigation, contracts, personnel, and security matters) as well as any of the above agenda items may be discussed.
- 7. Questions and Discussion
- 8. ADJOURNMENT

For additional information concerning UDC amendments contact Trish Wallace at (210) 207-0217 <a href="mailto:patricia.wallace@sanantonio.gov">patricia.wallace@sanantonio.gov</a>, Richard L. Milk at (210) 207-5495 <a href="mailto:richard.milk@sanantonio.gov">richard.milk@sanantonio.gov</a>, or Nina Nixon-Mendez at (210) 207-2893 <a href="mailto:Nina.Nixon-Mendez@sanantonio.gov">Nina.Nixon-Mendez@sanantonio.gov</a>. For information concerning the schedule or meeting location contact Jasmin Moore at (210) 207-0142 or <a href="mailto:jasmin.moore@sanantonio.gov">jasmin.moore@sanantonio.gov</a>

THE CLIFF MORTON DEVELOPMENT AND BUSINESS SERVICES (DBS) CENTER, LOCATED AT 1901 SOUTH ALAMO STREET IS WHEELCHAIR-ACCESSIBLE. ACCESSIBLE PARKING IS LOCATED AT THE FRONT OF THE BUILDING. AUXILIARY AIDS AND SERVICES ARE AVAILABLE UPON REQUEST. INTERPRETERS FOR THE DEAF MUST BE REQUESTED AT LEAST 48 HOURS PRIOR TO THE MEETING BY CALLING (210) 207-7245 VOICE/TDD.

# Form Based Development Use Pattern

Form Based Regulations for Mixed Use Communities

Individual TAC Member Briefings
January 30-31, 2008

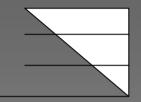
# Form Based Development

The goal: compact, walkable, mixeduse neighborhoods

The concept: emphasize form, deemphasize use

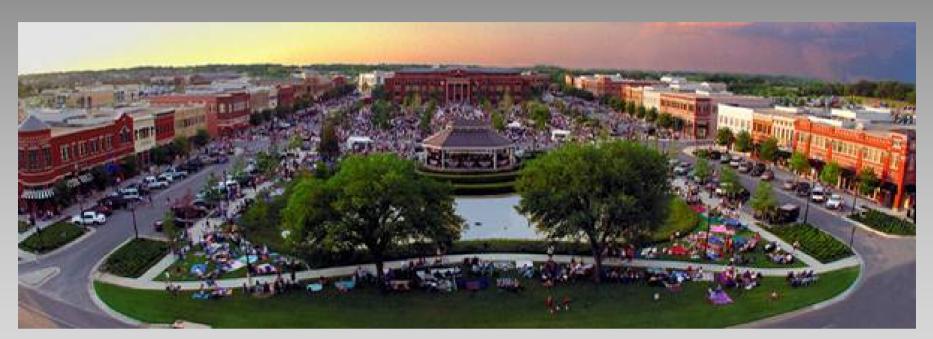
The tools: Transect, Pedestrian Shed,
Development Patterns

# Compact, walkable, mixed-use



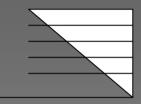
Form Based Development (FBD)

Creates and maintains mixed-use communities



Southlake, Texas

# Compact, walkable, mixed-use





Compact and Connected



Walkable, Mixed-Use, Marketable

## Market for Mixed-Use



Mixed-Use is becoming desirable with Developers and Consumers.

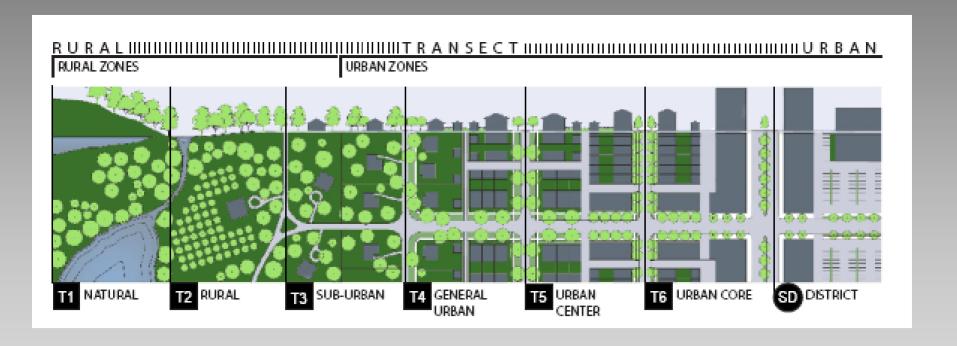
**Density being pursued,** not shunned due to changing **Market Demographics** (ULI 2004)

6 out of 10 prospective homebuyers prefer mixed use environments.

(National Association of Realtors 2004 Study)

## WHAT IS THE TRANSECT?

### Urban to rural cross-section



# Transect organizes physical elements



URBAN
Apartments

Single-Family
House





URBAN
Street Lamp

RURAL
Streetlight





URBAN Plaza Park





URBAN RURAL
Sidewalk Trail



## The Pedestrian Shed

## Basic scale of analysis and development

### 1. Standard Pedestrian Shed

- 1/4-mile radius
- 5-minute walk

### 2. Long Pedestrian Shed

- $\frac{1}{2}$ -mile radius
- 10-minute walk

## The Pedestrian Shed



### Southtown

- Rosario's to Durango St
- Bonham
   Elementary to
   much of Lavaca
   and King
   William
   residences

## The Pedestrian Shed



# Alamo Plaza to...

- Sunset Station
- AT&T
- Municipal Auditorium
- Main Plaza

# **Development Patterns**

# Transect Zones are combined within Pedestrian Sheds to create Development Patterns

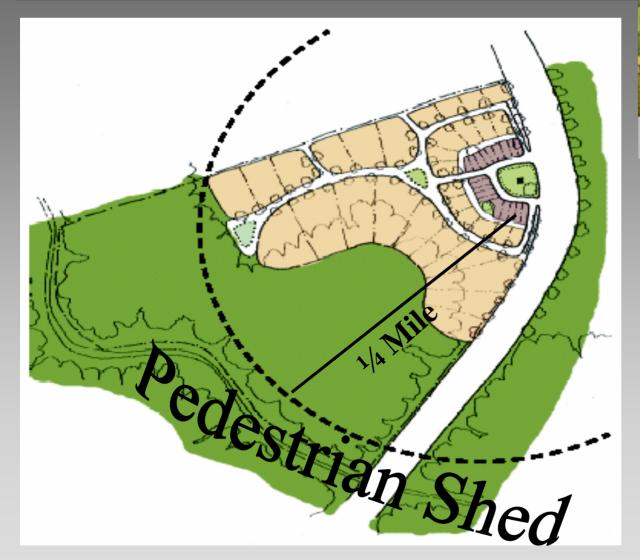
### Greenfield

- Hamlet
- Village
- Regional Center

### Infill

- Infill Village
- Infill Regional Center

## **HAMLETS**

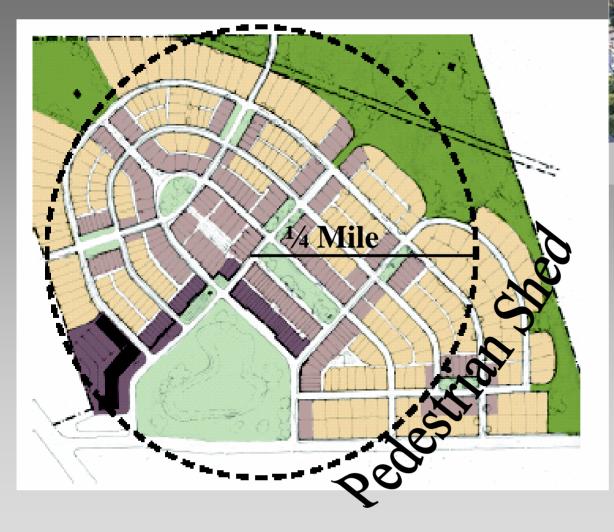




### Hamlet

- Generally 40 to 80 acres in size (20 ac. min.)
- Defined by one Standard Pedestrian Shed

## VILLAGES

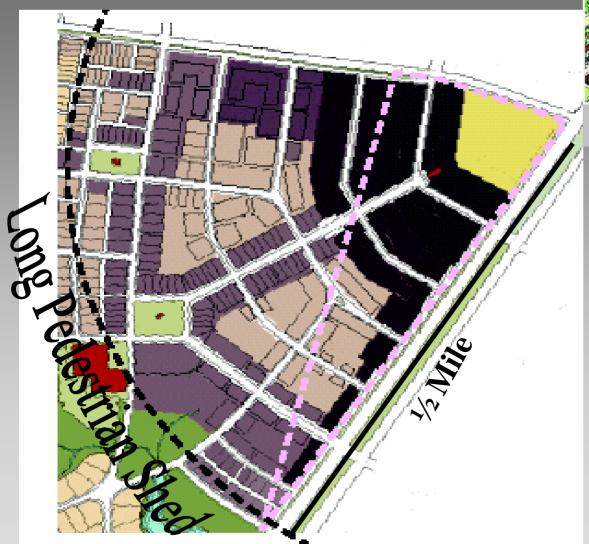




### Village

- Generally 80 (min.) to
   240 acres
- Defined by one Standard Pedestrian Shed
- Larger sites are developed as multiple Pedestrian Sheds

## REGIONAL CENTERS

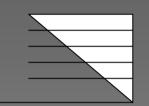




**Regional Center** 

- Generally 160 (min.) to 480 acres
- Defined by one Long
   Pedestrian Shed
- May be adjoined to one or more Villages as one large development

## PUTTING IT ALL TOGETHER



### **HAMLET**

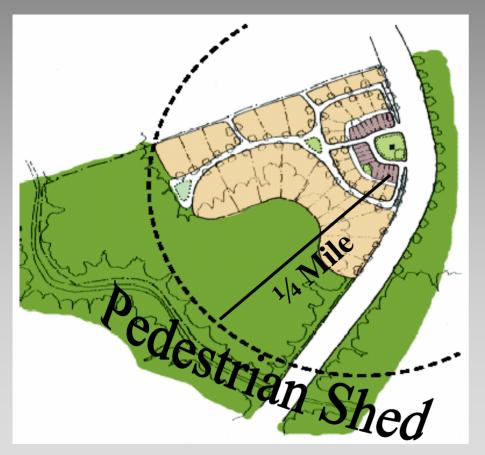
T1 PRESERVE T5 URBAN COME

T4 URBAN COME

T5 URBAN COME

T6 URBAN COME

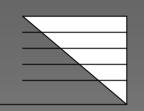
T7 URBAN



# PERMITTED T-ZONES:

T1	50%
T2	Minimum
Т3	10 – 40%
T4	10 – 40%

## PUTTING IT ALL TOGETHER



### **VILLAGE**

T1 PRESERVE T2 PRESERVE

ТЗ зив-иявил

Т4 иналиченени

T5 URBAN CENTER

Т 6 шиллы соян

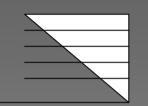
D SPECIALD STRICT

# PERMITTED T-ZONES

TI	No Minimum			
T2	NO /Winimum			
Т3	10 – 40%			
T4	20 – 60%			
T5	10 – 45%			



## PUTTING IT ALL TOGETHER



### **REGIONAL CENTER**

T1 PRESERVE

T2 RUBAL

ТЗ зивчивии

Т4 иналичения

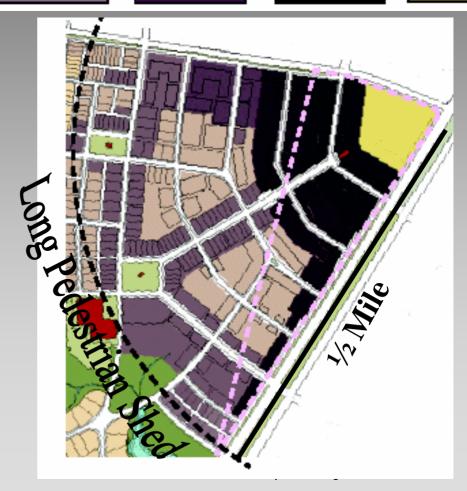
T5 URBAN CENTER

Г6 шевыми соеве

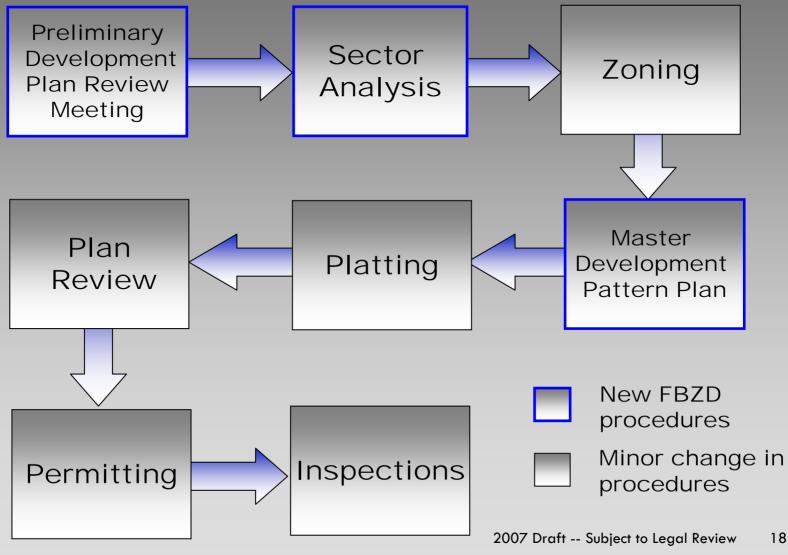
D SPECIAL DISTRICT

### PERMITTED T-ZONES

T1	No Minimum				
T2	INO /WINIMUM				
T4	10 – 40%				
T5	10 – 60%				
T6	20 – 70%				



## **DEVELOPMENT PROCESS**



## DEVELOPMENT PROCESS

The Consolidated Review Committee will be involved with the development process from Preliminary meetings to Master Development Pattern Plan Review, which will consist of:

- Public Works (Storm-water, Transportation, Bicycle Coordination)
- Planning & CommunityDevelopment
- •VIA Metropolitan Transit
- Fire Department
- •SAWS / CPS

- Development Services(Engineering/Trees, Subdivisions/MDP, Zoning, and Plan Review)
- Parks & Recreation
- Bexar County (if applicable)
- School Districts

## Role of Planning Commission

## Variance Consideration and Appeals

Section (c) Sector Analysis – appealing Planning and Community Development Director interpretation

Section (d)(1)F Thoroughfare Network – appeals regarding thoroughfare network associated with MDPP and plats

Section (d)(6) Environmental & Stormwater Requirements – e.g. appealing Flood Plain administrator interpretation; drainage easements through platting process, and Stormwater Management Plan (MDPP or plat level)

## Role of Planning Commission

# Variance Consideration & Appeals

**Section (d)(7) Tree Preservation** – appeals regarding Director of Development Services administrative variance decisions

Section (d)(1)F Streetscape Requirements — appeals regarding street design, connectivity, variances permitting culde-sacs based on site conditions, bicycle & pedestrian path connectivity, public frontages (street trees, sidewalks) associated with MDPP and plats

## Role of Zoning Commission

## **Rezoning Process**

Determine consistency with Neighborhood Plan; and review sector analysis or pedestrian shed analysis (infill) to determine project compatibility

Consider proposed zoning site plan with Development Patterns, T zones, and pedestrian sheds as part of the zoning case

Consider specific standards (if any are proposed) for Infill Development as part of the zoning case; ensure public process and opportunity for input has occurred; specific standards will be attached to the zoning ordinance.

### Much is possible with the new FBZD.

But where do I start?

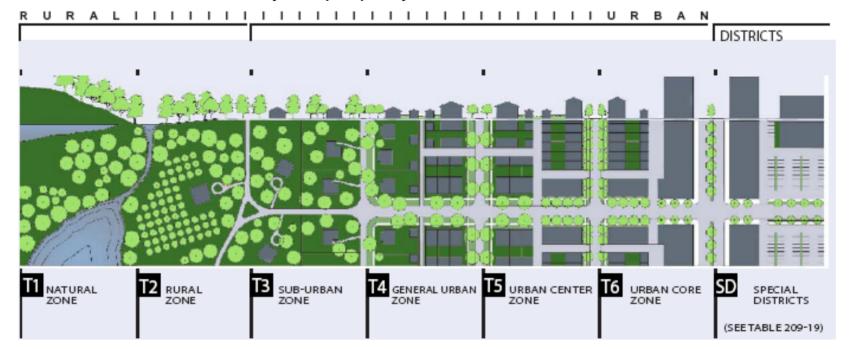
### Step 1: What is my zoning?

- Go to maps.sanantonio.gov, find your property, and identify the zoning classification for your property
  - If the answer is **FBZD**, then your property is zoned for Form Based Development, and this presentation is for you. Go to the next step.
  - If the answer is anything else (R6, D, IDZ, C3, etc.) then your property is zoned for conventional (use based) development, and Development Services can provide you additional information....

(i) FBZD classifies land according to zoning subdistricts called transects.

Step 2: What is my transect?

- □ Identify the transect or transects that apply to your property. For example, you may find that your property is classified "T5".
  - Remember this transect! It is the key piece of information that will help you determine everything else you need to know about your property.



**Step 3:** What can I build, in terms of *Function* (Use)?

 □ Go to Tables 13B and 15 to figure out what your Transect allows in terms of uses.

Example: Table 15
says that in T5, you
can build many types
of residences:
apartments, lofts,
duplexes, to name a
few

	16	T2	T3	T4	T5	T6	SD
a. RESIDENTIAL		12.		123			30
Apartment building						•	
Townhouse							
Duplex house							
Sideyard house					•		
Cottage				•			
Detached House		•	•	•			
Estate House		•					
Accessory Unit		•	•	•	•		
Loft		Ì			•	•	Ì
Live Work Unit							
Courtyard House*		Ì		•	•	•	Ì
Stacked Flats				•	•	•	
Triplex							
Quadplex				•	•		
Mixed-Use Block**							

### **TABLE 209-13A**

Step 4: How much can I build?

**○** Go to Tables 13A and 14 to figure out how intensely your transect allows you to build.

Example: Table 13
says that in T5,
Residential and
Office uses are Open
(not Restricted or
Limited) which means
that parking is the
primary constraint

i.	[3	T4	T5 T6
a. RESIDENTIAL	Restricted Residential: The number of dwellings on each lot is restricted to one within a principal building and one within an ancillary building, with 2.0 parking places for each. Both dwellings shall be under single ownership. The habitable area of the ancillary dwelling shall not exceed 500 squarefeet.	LimitedResidential:Thenumberofdwellings on each lot is limited by the requirement of 1.5 parking places for each dwelling, a ratio which may be reduced according to the shared parking standards (Table 209-17)).	Open Residential:The number of dwellings on each lot is limited by the requirement of 1.0 parking places for each dwelling, a ratio which may be reduced according to the shared parking standards (Table 209-17).
b. LODGING	Restricted Lodging: The number of bed- rooms available on each lot for lodging is limited by the requirement of 1.0 assigned parking place for each bedroom, up to five, in addition to the parking requirement for the dwelling.	Limited Lodging: The number of bedrooms available on each lot for lodging is limited by the requirement of 1.0 assigned parking place for each bedroom, up to twelve, in addition to the parking requirement for the dwelling.	Open Lodging: The number of bed- rooms available on each lot for lodging is limited by the requirement of 1.0 assigned parking place for each bedroom.
c. OFFICE/ SERVICE	Restricted Office: The building area avail- able for office use on each lot is restricted to the first story of the principal or the ancil- lary building and by the requirement of 3.0 assigned parking places per 1000 squarefeet of net office space in addition to the parking requirement for each divelling.	Limited Office: The building area available for office use on each lot is limited to the first story of the principal building and/or to the ancillary building, and by the requirement of 3.0 assigned parking places per 1000 square feet of net office space in addition to the parking requirement for each dwelling.	Open Office: The building area available for office use on each lot is limited by the requirement of 2.0 assigned parking places per 1000 square feet of net office space.
d. RETAIL	Restricted Retail: The building area available for retail use is restricted to one block corner location at the first story for each 300 dwelling units and by the requirement of 4.0 assigned parking places per 1000 square feet of net retail space in addition to the parking requirement of each dwelling.	Limited Retail: The building area available for retail use is limited to the first story of buildings at corner locations, not more than one per block, and by the requirement of 4.0 assigned parking places per 1000 squarefeet of net retail space in addition to the parking requirement of each dwelling.	Open Retail: The building area available for retail use is limited by the requirement of 3.0 assigned parking places per 1000 square feet of net retail space. Retail spaces under 1500 square feet are exempt from parking requirements.
e. GVIC	See Table 209-13B.	See Table 209-13B.	See Table 209-13B.
f. OTHER	See Table 209-13B.	See Table 209-13B.	See Table 209-13B.

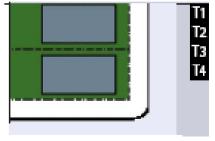
**Step 5a:** What can I build, in terms of *building* standards (Form)?

**○** Go to Tables 11, 12, and 18 to figure out the setbacks, frontage, and height options.

Example: Table 11
shows that in T5,
your new building can
be disposed on the
property in a side
yard, rear yard, or
court yard fashion.

TABLE 209-11: Building Disposition estimates the location of the structure relative to the boundaries of each ir vidual lot, ranging from more rural to more urban types. This provides a rough approximation of the suitable build types for each Transect Zone.

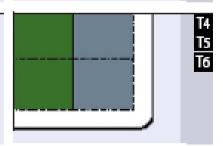
a. Edge Yard: A building that occupies the center of its lot with sebacks on all sides. This is the least urban of types as the front yard sets it back from the frontage, while the side yards weaken the spatial definition of the public thoroughtare space. The front yard is intended to be visually continuous with the yards of adjacent buildings. The rear yard can be secured for privacy by fences and a well-placed backbuilding and/or outbuilding.



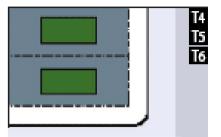
b. Side Yard: Abuilding the toccupies one side of the lot with the setteck to the other side. The visual opening of the side yard on the street frontage causes this building type to appear freestanding. A shallow frontage setteck defines a more when condition. If the adjacent building is similar with a blank party wall, the yard can be quite private. This type permits systematic climatic orientation in resource to the sun or the breeze.



c. Rear Yard: A building that occupies the full frontage, leaving the rear of the lot as the sole yard. This is a very urban type as the continuous facade steadily defines the public thoroughfare. The rear elevations may be articulated for functional purposes. In its residential form, this type is the rowhouse. For its commercial form, the rear yard can accommodate substantial perking.



d. Court Yard: A building that occupies the boundaries of its lot while internally defining one or more private patios. This is the most urban of types, as it is able to shield the private realm from all sides while strongly defining the public thoroughfare. Because of its ability to accommodate incompatible activities, masking them from all sides, it is recommended for workshops, lodging and schools. The high security provided by the continuous enclosure is useful for crime-prone areas.

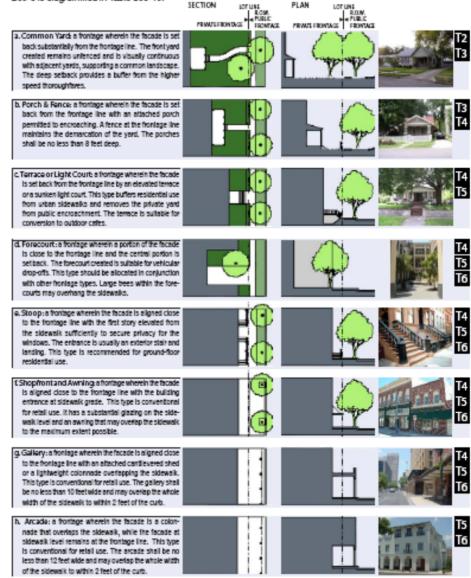


**Step 5b:** What can I build, in terms of *building* standards (Form)?

Co to Tables 11, 12, and 18 to figure out the setbacks, frontage, and height options.

Example: Table 12 shows that in T5, your new building's façade has many options: terrace, light court, forecourt, stoop, shop front, gallery, or arcade.

TABLE 209-12: The Private Frontage is the layer between the building and the lot line. It is important as it is providing the manner in which the building facade meets the pedestrian. The relationship between this table and Table 209-8 is diagrammed in Table 209-10.



**Step 5c:** What can I build, in terms of *building* standards (Form)?

Co to Tables 11, 12, and 18 to figure out the setbacks, frontage, and height options.

Example: Table 18
summarizes many of the key options in the code, including setbacks and building heights – in T5, 6 stories maximum, 2 stories minimum.

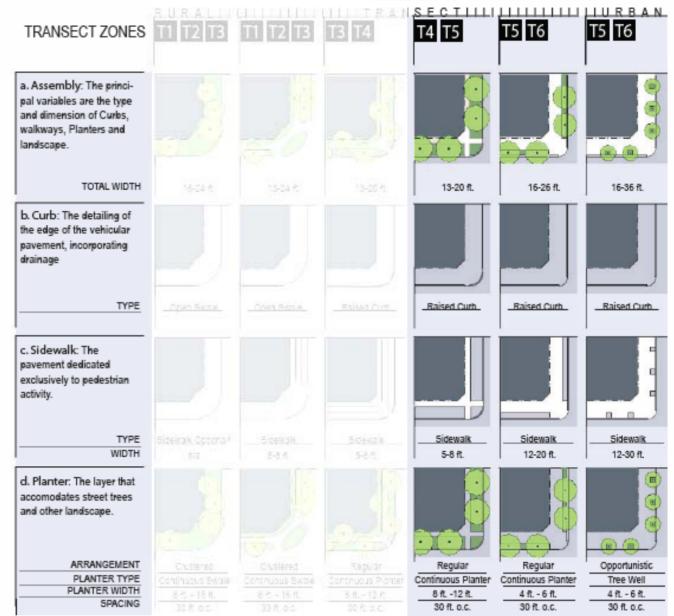
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#### TABLE 209-6F

## **Step 6:** What else do I need to know?

If you are building a sidewalk as part of your project, go to Table 6f to see the choices allowed in your transect for sidewalk and planter widths.

Example: In T5, sidewalks can be 5' to 30' wide, with various possible planter widths and arrangements



### **Step 7:** What if I still have questions?

- Call the Planning & Community Development Department or the Development Services Department.
- Schedule a meeting with the CRC the Consolidated Review Committee. Their job is to know FBZD, and to help you know it better.
- ➡ Go to <u>www.sanantonio.gov/planning</u> for links to the Form Based Zoning District and Form Based Use Pattern.
- Go to <u>www.cnu.org</u>, <u>http://www.formbasedcodes.org</u>, and <u>www.smartcodecentral.com</u> for general information on form based development.

## Planning Commission Technical Advisory Committee & Planning Commission

*>*⊸ January 16, 2008 🤜

### **MINUTES**

#### **PRELIMINARY ITEMS**

- **1.** 12:05 P.M. Call to Order
- 2. Roll Call

Members Present: City Staff:

Cecilia Garcia Fernando DeLeon, Assistant Director, DSD

John Friesenhahn

Francine S. Romero

Steve Hanan

Fred Pfeiffer

Peggy Tedford

Linda Holsonback

Ramon Ruiz

Fillation Bolzon, Nester

Elizabeth Carol, DSD

Melissa Ramirez, DSD

Thomas Carrasco, DSD

Richard Chamberlin, DSD

Nick Fernandez, DSD

Debbie Reids, DSD

Joan Miller, DSD

Brad Peel Joan Miller, DSD
Gene Dawson, Jr. Jasmin Moore, DSD
Erika Jucknies Elizabeth Adams, DSD
Susan Wright Temple Kennedy, DSD
Bob Liesman Pablo Martinez, DSD
Mike Cude David Simpson, DSD

Jody Sherrill

Jesus Garza, Planning & Community Development
Richard Milk, Planning & Community Development
Trish Wallace, Planning & Community Development
Ann Van Pelt

Lauren Edlund, Planning & Community Development

Ben Youngblood Susan Guinn, City Attorney's Office Lori Houston, City Manager's Office

Others: David Clear, CMSA

Scott Polikov, Gateway Bob Browning, Public Works

Jeff McKinney, Pate Engineers
Robin Stover, Brown, P.C.
Daniel Ortiz, Brown, P.C.
Christina De La Cruz, Public Works
William Thorpe, Public Works
Mark MacDonald, Public Works
Abigail Kinnison, Public Works

Robert Brach, Bexar County Manjiri Akalkokar, VIA

- 3. Presentation and discussion concerning amendments to the Unified Development Code (UDC): Article II. "Use Patterns," to add Section 35-209 related to "Form Based Development", and amending the Table of Contents, UDCII:1; and Article III. "Zoning," to add Section 35-357 pertaining to "Form Based Zoning District," and amending the Table of Contents, UDC III:2. (Department of Planning and Community Development)
  - Trish Wallace and Richard Milk provided a briefing of amendments and answered questions posed by the members.

- Scott Polikov commented on Form Based Development and how the new UDC amendments apply to projects like Verano in City South.
- Lori Houston commented on a project in River North that is planning on utilizing the proposed amendments.

#### TAC member concerns:

- What are the consequences if the Planning & Community Development Department surpasses the 15 day sector analysis? 35-357(e)(1)
- Request that 15 day sector analysis may be extended with agreement of applicant. 35-357(e)(1)
- The language in these amendments should be consistent with the UDC (ex. calendar versus working days) 35-357(e)(1)
- What is intent of metes and bounds for development pattern? Should flexibility be allowed? 35-357(f)(2)(B)
- What are the implications for adjacent property that may want to tie in to the Form Based Development?
- Request that staff distribute Verano site plan to TAC members to use as an example of how to apply Form Based Development.
- 4. Consideration of the minutes for the September 28, 2007 Planning Commission Technical Advisory Committee meetings.

Motion: Steve Hanan to adopt the minutes from the September 28, 2007

meeting

Second: Mike Cude In Favor: Unanimous

Opposed: None

Motion Passed

5. Executive Session: consultation on attorney-client matters (real estate, litigation, contracts, personnel, and security matters) as well as any of the above agenda items may be discussed.

The Planning Commission Technical Advisory Committee did not enter into Executive Session.

#### 6. Questions and Discussion

The committee scheduled the next Planning Commission Technical Advisory Committee meeting for Monday, February 4, 2008, 11:30 a.m.-1:30 p.m.

The Chair requested a brief presentation of the River North project and a detailed presentation of the UDC amendments concerning Form Based Development.

The Planning and Community Development Department has indicated that they will be happy to meet with any TAC member regarding more information on Form Based Development. Contact Trish Wallace at patricia.wallace@sanantonio.gov.

7. ADJOURNMENT, 1:50 p.m.

APPROVED:	
Ms. Cecilia Garcia – Chairperson	n